

AGRICULTURE DECISIONS

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THIS IS A COMPILATION OF DECISIONS ISSUED BY THE
SECRETARY OF AGRICULTURE AND THE COURTS
PERTAINING TO STATUTES ADMINISTERED BY THE
UNITED STATES DEPARTMENT OF AGRICULTURE

AGRICULTURE DECISIONS

AGRICULTURE DECISIONS is an official publication by the Secretary of Agriculture consisting of decisions and orders issued in adjudicatory administrative proceedings conducted for the Department under various statutes and regulations. Selected court decisions concerning the Department's regulatory programs are also included. The Department is required to publish its rules and regulations in the *Federal Register* and, therefore, they are not included in AGRICULTURE DECISIONS.

Beginning in 1989, AGRICULTURE DECISIONS is comprised of three Parts, each of which is published every six months. Part One is organized alphabetically by statute and contains all decisions and orders other than those pertaining to the Packers and Stockyards Act and the Perishable Agricultural Commodities Act, which are contained in Parts Two and Three, respectively.

The published decisions and orders may be cited by giving the volume number, page number and year, e.g., 1 Agric. Dec. 472 (1942). It is unnecessary to cite a decision's docket number, e.g., AWA Docket No. 99-0022, and the use of such references generally indicates that the decision has not been published in AGRICULTURE DECISIONS.

Consent decisions entered subsequent to December 31, 1986, are no longer published. However, a list of consent decisions is included. Consent decisions are on file and may be inspected upon request made to the Hearing Clerk, Office of Administrative Law Judges.

Direct all inquiries regarding this publication to: Editor, Agriculture Decisions, Office of Administrative Law Judges, U.S. Department of Agriculture, Room 1081 South Building, Washington, D.C. 20250-9200, Telephone: (202) 720-4443.

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PACKERS AND STOCKYARDS ACT**DEFAULT DECISIONS****In re: CHARLES L. HAMBORSKY.****P&S Docket No. D-98-0036.****Decision and Order filed July 3, 2000.**

Eric Paul, for Complainant.

Respondent, Pro se.

Decision and Order issued by Edwin S. Bernstein, Administrative Law Judge.

This is a disciplinary proceeding under the Packers and Stockyards Act, 1921, as amended and supplemented (7 U.S.C. § 181 *et seq.*), hereinafter referred to as the Act, instituted by a complaint filed by the Deputy Administrator, Packers and Stockyards Programs, Grain Inspection, Packers and Stockyards Administration, United States Department of Agriculture, charging that the Respondent wilfully violated the Act.

Copies of the complaint and the Hearing Clerk's letter of service dated August 28, 1998 with an enclosed copy of the Rules of Practice (7 C.F.R. § 1.130 *et seq.*) governing proceedings under the Act were served upon Respondent by personal service on March 30, 2000. A certificate of service was filed with the Hearing Clerk on April 3, 2000. Respondent was informed in the letter of service that an answer should be filed pursuant to the Rules of Practice and that failure to answer would constitute an admission of all the material allegations contained in the complaint. Respondent was required under section 1.136 of the Rules of Practice (7 C.F.R. § 1.136) to file an answer by April 19, 2000. Respondent failed to file an answer by this date or request an extension of time in which to file an answer. The material facts alleged in the complaint, which are admitted by Respondent's failure to file an answer within the time prescribed in the Rules of Practice, are adopted and set forth herein as findings of fact.

This decision and order, therefore, is issued pursuant to section 1.139 of the Rules of Practice (7 C.F.R. § 1.139).

Findings of Fact

1. Charles L. Hamborsky is an individual whose business mailing address was 211 South 12th Street, Connellsville, PA 15425-2553, and whose present mailing address is 210 Fourth Ave., Scottdale, PA 15683.

2. Charles L. Hamborsky, hereinafter referred to as the Respondent, is and at all times material herein was:

(a) Engaged in the business of buying and selling livestock in commerce for his own account; and

(b) Not registered with the Secretary of Agriculture as a dealer to buy and sell livestock in commerce for his own account.

3. The Respondent was notified by certified mail that he was required to register as a dealer and obtain adequate bond coverage or its equivalent before continuing his livestock operations subject to the Act. The Respondent submitted an application for registration as a dealer on May 27, 1997, that was not accepted because the Respondent failed to submit the required bond or bond equivalent with his application. Notwithstanding repeated notice, the Respondent has continued to engage in the business of a dealer without obtaining an adequate bond or its equivalent.

4. The Respondent, in connection with his operations subject to the Act, on or about the dates and in the transactions set forth below, purchased livestock and failed to pay, when due, the full purchase price of the livestock.

Purchase Date	Livestock Seller	No. of Head	Livestock Purchase Amount	Payment Due per § 409	Credit From Payments on Account	Date of Last Payment	Unpaid Balance
25-Nov-97	Mercer Livestock Auction, Inc.	22	\$8,316.92	26-Nov-97	\$5,377.68	06-Feb-98	\$ 2,939.24
02-Dec-97	Mercer Livestock Auction, Inc.	24	7,805.91	03-Dec-97			7,805.91
09-Dec-97	Mercer Livestock Auction, Inc.	19	6,574.72	10-Dec-97			6,574.72
16-Dec-97	Mercer Livestock Auction, Inc.	11	3,820.21	17-Dec-97			3,820.21
23-Dec-97	Mercer Livestock Auction, Inc.	25	7,450.48	24-Dec-97			7,450.48 \$28,590.56

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20-Oct-97	New Wilmington Livestock Auction, Inc.	23	\$8,320.67	21-Oct-97	\$6,995.13	20-Feb-98	\$ 1,325.54
27-Oct-97	New Wilmington Livestock Auction, Inc.	25	9,320.80	28-Oct-97			9,320.80
03-Nov-97	New Wilmington Livestock Auction, Inc.	15	5,328.55	04-Nov-97			5,328.55
10-Nov-97	New Wilmington Livestock Auction, Inc.	28	8,133.44	12-Nov-97			8,133.44
17-Nov-97	New Wilmington Livestock Auction, Inc.	38	\$9,145.07	18-Nov-97			\$ 9,145.07
24-Nov-97	New Wilmington Livestock Auction, Inc.	19	6,569.33	25-Nov-97			6,569.33
01-Dec-97	New Wilmington Livestock Auction, Inc.	5	1,272.40	02-Dec-97			1,272.40
08-Dec-97	New Wilmington Livestock Auction, Inc.	18	4,041.52	09-Dec-97			4,041.52
15-Dec-97	New Wilmington Livestock Auction, Inc.	22	6,958.61	16-Dec-97			6,958.61
29-Dec-97	New Wilmington Livestock Auction, Inc.	3	1,133.75	30-Dec-97			<u>1,133.75</u> \$53,229.01

5. As of February 27, 1998, the Respondent had failed to pay \$81,819.57 of the full purchase price of livestock purchased in the above transactions.

6. The Respondent, in connection with his operations subject to the Act, on or about the dates and in the transactions set forth below, purchased livestock and in purported payment therefor issued checks which were returned unpaid by the bank upon which they were drawn because the Respondent did not have and maintain sufficient funds on deposit and available in the account upon which such checks were drawn to pay the checks when presented.

Livestock Seller	Purchase Date	Livestock Purchase Amount	Check Number	Check Date	Check Amount	Date Returned NSF
Mercer Livestock Auction, Inc.	09-Dec-97	\$6,574.72	115	16-Dec-97	\$6,574.72	23-Dec-97 ¹
Mercer Livestock Auction, Inc.	16-Dec-97	3,820.21	116	23-Dec-97	3,820.21	31-Dec-97 ¹
New Wilmington Livestock Auction, Inc.	03-Nov-97	5,328.55	4	03-Nov-97	5,328.55	20-Jan-98 ¹
New Wilmington Livestock Auction, Inc.	10-Nov-97	8,133.44	none	10-Nov-97	8,133.44	15-Jan-98 ¹
New Wilmington Livestock Auction, Inc.	17-Nov-97	9,145.07	none	17-Nov-97	9,145.07	15-Jan-98 ¹
New Wilmington Livestock Auction, Inc.	24-Nov-97	6,569.33	105	24-Nov-97	6,569.33	16-Dec-97 ¹
New Wilmington Livestock Auction, Inc.	01-Dec-97	1,272.40	111	08-Dec-97	1,272.40	22-Dec-97 ¹
New Wilmington Livestock Auction, Inc.	08-Dec-97	4,041.52	112	08-Dec-97	4,041.52	29-Dec-97 ¹

¹These NSF checks, which were issued in purported payment for livestock purchases found unpaid in Finding of Fact 4 above, remain unpaid and were not replaced.

Conclusions

By reason of the facts found in Finding of Fact 3 above, Respondent has wilfully violated section 312(a) of the Act (7 U.S.C. § 213(a)), and sections 201.29 and 201.30 of the regulations (9 C.F.R. §§ 201.29, 201.30).

By reason of the facts found in Findings of Fact 4 through 6 above, Respondent has wilfully violated sections 312(a) and 409 of the Act (7 U.S.C. §§ 213(a), 228b).

Order

Respondent Charles L. Hamborsky his agents and employees, directly or through any corporate or other device, in connection with his operations subject to the Packers and Stockyards Act, shall cease and desist from:

1. Engaging in business in any capacity for which registration and bonding is required under the Packers and Stockyards Act, as amended and supplemented, and the regulations, without registering and filing and maintaining an adequate bond or its equivalent, as required by the Act and the regulations;
2. Failing to pay, when due, the full purchase price of livestock;
3. Failing to pay the full purchase price of livestock; and
4. Issuing checks in payment for livestock without sufficient funds on deposit and available in the account upon which such checks are drawn to pay such checks when presented.

Respondent Charles L. Hamborsky shall not be registered under the Act for a period of 5 years and, pursuant to section 303 of the Act (7 U.S.C. § 203), Respondent is prohibited from operating without being registered. Provided, however, that upon application to the Packers and Stockyards Programs, GIPSA, a supplemental order may be issued permitting the registration of Respondent at any time after the initial 120 days of this prohibition period upon demonstration by Respondent that all livestock sellers have been paid in full and upon the submission of the required bond. Provided further, that upon application to the Packers and Stockyards Programs, GIPSA, a supplemental order may be issued permitting the salaried employment of Respondent Charles L. Hamborsky by another registrant or packer after the expiration of the initial 120 days of this 5 year period and upon demonstration of circumstances warranting modification of this order.

This decision shall become final and effective without further proceedings 35 days after the date of service upon the Respondent, unless it is appealed to the Judicial Officer by a party to the proceeding within 30 days pursuant to section 1.145 of the Rules of Practice (7 C.F.R. § 1.145).

Copies of this decision shall be served upon the parties.
[This Decision and Order became final August 9, 2000.-Editor]

In re: ROBERT SCHENK.
P&S Docket No. D-00-0004.
Decision and Order filed August 16, 2000.

Mary Hobbie, for Complainant.
Respondent, Pro se.
Decision and Order issued by James W. Hunt, Administrative Law Judge.

Preliminary Statement

This is a disciplinary proceeding under the Packers and Stockyards Act, 1921, as amended and supplemented (7 U.S.C. § 181 *et seq.*) herein referred to as the Act, instituted by a complaint filed by the Administrator, Grain Inspection, Packers and Stockyards Administration, United States Department of Agriculture, charging that the Respondent wilfully violated the Act.

Copies of the complaint and the Rules of Practice (7 C.F.R. § 1.130 *et seq.*) governing proceedings under the Act were served upon Respondent by certified mail on April 11, 2000. Respondent was informed in a letter of service that an Answer should be filed pursuant to the Rules of Practice and that failure to answer would constitute an admission of all the material allegations contained in the complaint.

Respondent has failed to file an Answer within the time prescribed in the Rules of Practice, and the facts alleged in the complaint, which are admitted by Respondent's failure to file an Answer, are adopted and set forth herein as findings of fact.

This Decision and Order, therefore, is issued pursuant to section 1.139 of the Rules of Practice (7 C.F.R. § 1.139).

Findings of Fact

1. Robert Schenk, hereinafter referred to as the Respondent, is a individual doing business in the State of Michigan, and whose business mailing address is 4435 E. Lochalpine, Ann Arbor, Michigan 48106.
2. Respondent is, and at all times material herein was:

(a) Engaged in business as a market agency buying livestock in commerce on a commission basis; and

(b) Registered with the Secretary of Agriculture as a market agency to buy livestock in commerce on a commission basis.

3. Respondent, in connection with his operations subject to the Act, was served with a letter of notice on June 23, 1999, as set forth in paragraph II in the complaint informing him that he was required to obtain a surety bond or its equivalent in the amount of \$50,000.00 before continuing his livestock operation to secure the performance of its livestock obligations under the Act. Notwithstanding such notice, Respondent failed to obtain the bond and has continued to engage in the business of a market agency without maintaining an adequate bond or its equivalent as required by the Act and regulations.

Conclusions

By reason of the facts found in the Finding of Facts herein, Respondent has willfully violated section 312(a) of the Act (7 U.S.C. § 213(a)), and sections 201.29 and 201.30 of the regulations (9 C.F.R. §§ 201.29, 201.30).

Order

Respondent Robert Schenk, his agents and employees, directly or indirectly through any corporate or other device, in connection with his operations subject to the Packers and Stockyards Act, shall cease and desist from engaging in business in any capacity for which bonding is required under the Packers and Stockyards Act, as amended and supplemented, and the regulations without filing and maintaining an adequate bond or its equivalent, as required by the Act and the regulations.

In accordance with section 312(b) of the Act (7 U.S.C. § 213(b)), Respondent is hereby assessed a civil penalty in the amount of two thousand five hundred dollars (\$2,500.00). This Decision shall become final and effective without further proceedings 35 days after the date of service upon the Respondent, unless it is appealed to the Judicial Officer by a party to the proceeding within 30 days pursuant to section 1.145 of the Rules of Practice (7 C.F.R. § 1.145).

Copies hereof shall be served upon the parties.

[This Decision and Order became final October 27, 2000.-Editor]

**In re: JOHN CARL STEPHENS, d/b/a CARL STEPHENS.
P&S Docket No. D-00-0009.
Decision and Order filed September 28, 2000.**

Andrew Y. Stanton, for Complainant.
Respondent, Pro se.

Decision and Order issued by Dorothea A. Baker, Administrative Law Judge.

This proceeding was instituted under the Packers and Stockyards Act (7 U.S.C. § 181 *et seq.*) by a complaint filed by the Acting Deputy Administrator, Packers and Stockyards Programs, Grain Inspection, Packers and Stockyards Administration, United States Department of Agriculture, alleging that Respondent willfully violated the Act.

Copies of the complaint and the Rules of Practice (7 C.F.R. § 1.130 *et seq.*) governing proceedings under the Act were served upon Respondent by certified mail. Respondent was informed in a letter of service that an answer should be filed pursuant to the Rules of Practice and that failure to answer would constitute an admission of all the material allegations contained in the complaint.

Respondent has failed to file an answer within the time prescribed in the Rules of Practice, and the material facts alleged in the Complaint and Notice of Hearing, which are admitted by Respondent's failure to file an answer, are adopted and set forth herein as findings of fact.

This Decision Without Hearing by Reason of Default, therefore, is issued pursuant to section 1.139 of the Rules of Practice (7 C.F.R. § 1.139).

Findings of Fact

1. John Carl Stephens, d/b/a Carl Stephens (hereinafter referred to as "Respondent"), is an individual whose business mailing address is P.O. Box 513, Irwinville, Georgia 31760.

2. Respondent was at all times material herein:

(a) Engaged in the business of a market agency, buying livestock on a commission basis, and a dealer, buying and selling livestock for his own account; and

(b) Registered with the Secretary of Agriculture as a market agency to buy livestock on a commission basis and as a dealer to buy livestock in commerce for his own account.

3. As more fully set forth in paragraph II of the complaint, Respondent, in connection with his operations subject to the Act, purchased livestock and in purported payment therefor, issued checks which were returned unpaid by the bank

upon which they were drawn because Respondent did not have and maintain sufficient funds on deposit and available in the account upon which such checks were drawn to pay such checks when presented, purchased livestock and failed to pay, when due, the full purchase price of such livestock, and failed to pay for livestock.

Conclusions

By reason of the facts alleged in Finding of Fact 3 herein, Respondent has willfully violated sections 312(a) and 409 of the Act (7 U.S.C. §§ 213(a), 228b).

Order

Respondent, John Carl Stephens, d/b/a Carl Stephens, his agents and employees, directly or through any corporate or other device, in connection with his activities subject to the Act, shall cease and desist from:

1. Issuing insufficient funds checks in payment for livestock purchases;
2. Failing to pay the full purchase price for livestock purchases; and
3. Failing to pay, when due, the full purchase price for livestock purchases.

Respondent is suspended as a registrant under the Act for a period of five (5) years. Provided, however, that upon application to Packers and Stockyards Programs, a supplemental order may be issued terminating the suspension at any time after 90 days, upon demonstration that all livestock sellers or shippers identified in the complaint have been paid in full. Provided, further, that this order may be modified upon application to Packers and Stockyards Programs to permit the salaried employment of Respondent by another registrant or packer after the expiration of 90 days of this suspension term and upon demonstration of circumstances warranting modification of the order.

The provisions of this order shall become effective on the sixth day after service of this order on Respondent.

Copies of this decision shall be served upon the parties.

[This Decision and Order became final November 6, 2000.-Editor]

PACKERS AND STOCKYARDS ACT

MISCELLANEOUS ORDER

In re: TOM HODGE.
P&S Docket No. D-98-0004.
Supplemental Order filed October 20, 2000.

Mary Hobbie, for Complainant.
Respondent, Pro se.
Order issued by James W. Hunt, Administrative Law Judge.

On April 20, 1998, an Order was issued in the above-captioned matter which, *inter alia*, suspended Respondent as a registrant under the Act until such time as Respondent demonstrated that he was in full compliance with the bonding requirements under the Act and the Regulations, and upon demonstration that Respondent is in full compliance with such bonding requirements, a Supplemental Order should be issued terminating the suspension.

Respondent Tom Hodge has demonstrated that he is in full compliance with the bonding requirements under the Act and the Regulations. Accordingly,

IT IS HEREBY ORDERED that the suspension provision of the Order issued April 20, 1998 is terminated. The Order shall remain in full force and effect in all other respects.

CONSENT DECISIONS

(Not published herein - Editor)

PACKERS AND STOCKYARDS ACT

Danny L. Johnson. P&S Docket No. D-00-0002. 11/20/00.

Central Livestock Association, Inc. P&S Docket No. D-00-0014. 12/1/00.

Carl D. Brittingham, d/b/a Wyoming Livestock Auction. P&S Docket No. D-01-0001. 12/15/00.

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